



# The Philippine Disaster Risk Profile

(B.E.E.P on Earthquake Scenario)

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## Definition of Terms





DISASTER is a serious disruption of the functioning of a community or a society involving widespread human, material, economic or environmental losses and impacts, which exceeds the ability of the affected community or society to cope using its own resources.





**HAZARD** – a dangerous phenomenon, substance, human activity or condition that may cause loss of life, injury or other health impacts, property damage, loss of livelihood and services, social and economic disruption, or environmental damage.





**VULNERABILITY** – the characteristics and circumstances of community, system or asset that make it susceptible to the damaging effects of a hazard.





#### VULNERABLE AND MARGINALIZED GROUPS

- those that face higher exposure to disaster risk and poverty including, but not limited to, women, children, elderly, differently-abled people and ethnic minorities.





#### Hydro-Meteorological Hazards

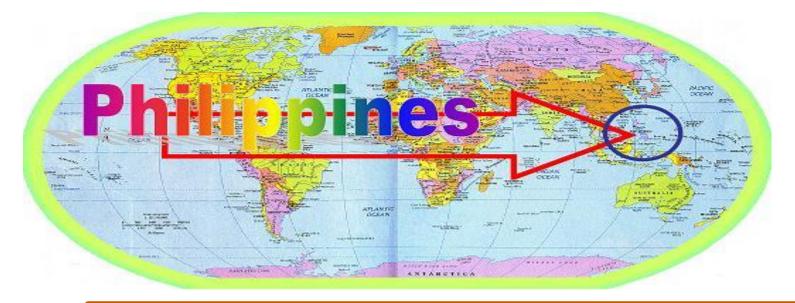


The Philippines lies east of the pacific typhoon belt. The typhoons originating from the western north pacific generally moves easterly or north easterly and most often enters the Philippine Area of Responsibility (PAR). This explains why an average of 20 typhoons enter the Philippine Archipelago every year of which five (5) are said to be destructive.

#### The Geographic Location

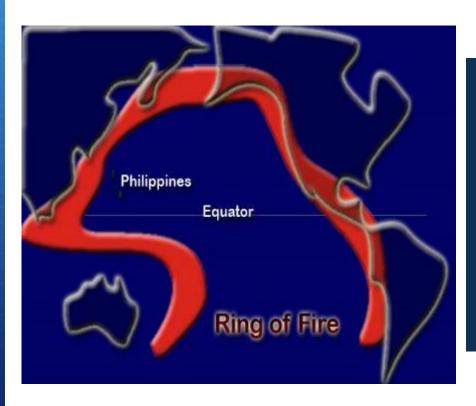


The Philippines is vulnerable to almost all types of natural hazards because of its geographic location.



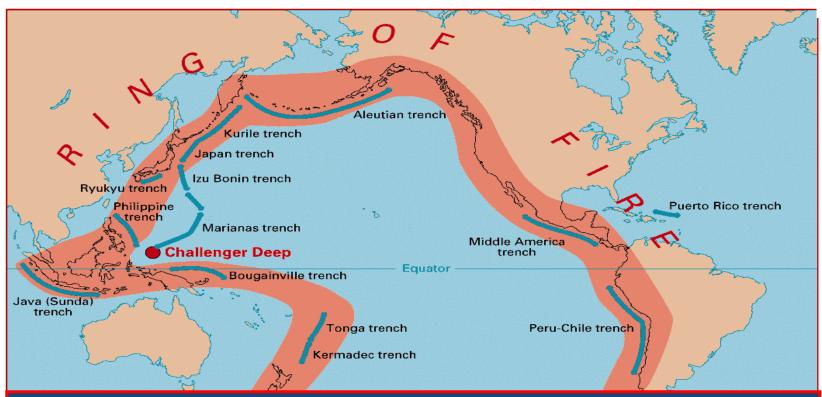
#### Pacific Ring of Fire





Area where two major tectonic plates (Philippine Sea and Eurasian) meet and is highly-prone to earthquakes and volanic eruptions.





The Philippine Archipelago occupies the western rim of the Pacific Ocean (Western Segment of the Pacific Ring of Fire), a most active part of the earth that is characterized by an ocean-encircling belt of active volcanoes and earthquake generators (fault lines).

#### Pacific Ring of Fire





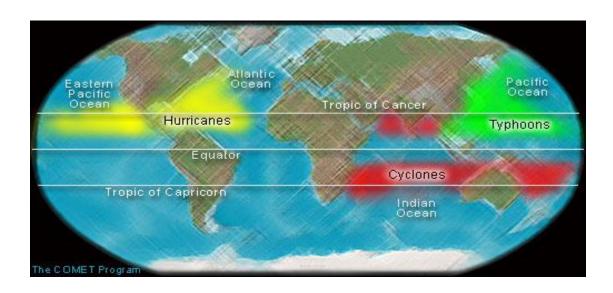


This explains the existence of earthquakes, tsunamis and around 300 volcanoes (22 are active) in the country.

### Pacific Typhoon Belt



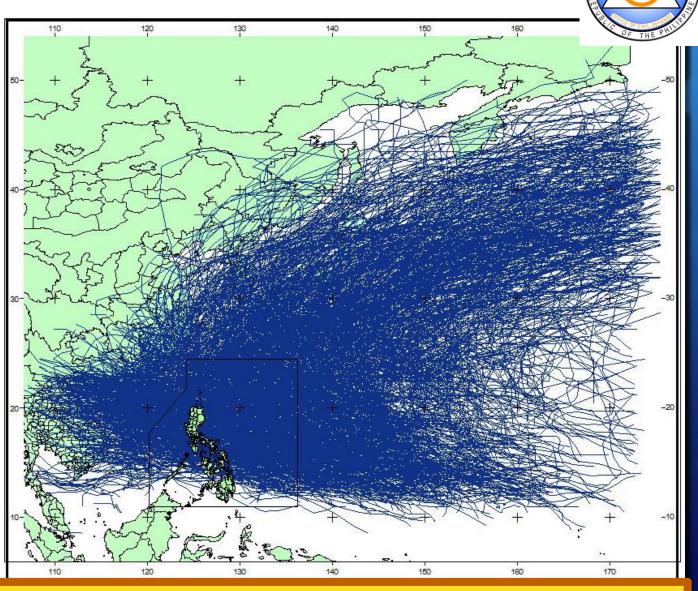
Explains the existence of an average of 20 typhoons visiting the country every year (5 of which are said to be destructive)



#### The Philippines: Exporter of Typhoons

Tracks of
Tropical
Cyclones in
the Western
North Pacific
Period from
1948 to
2010.

(Source: Japan Meteorological Agency).

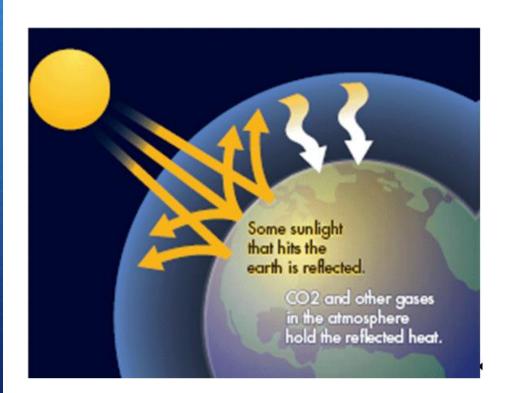


Reference: Japan Meteorological Agency (n.d.) as cited by Godillano (2014)

#### Climate Change







Increasing global temperatures and rising sea levels further leads to worsening occurrences and impacts of disasters.

Photo-credit: <onicirculation.com> Last retrieved on 09 February 2014

## Global Warming







#### Human-Induced Disasters







Since time in memorial, the Philippines is affected by wars, civil strife, internal conflict and terrorism.

Photo-credits: <philstar.com>, <englishsina.com>, <cnn.com> Last retrieved on og February 2014

#### Hazard



Hazards, whether natural hazards or humaninduced incidents, abound in the Philippines. The impacts of natural hazards are further aggravated by climate change.

#### Human-Induced Disasters





#### Examples:

- SARS outbreak in 2006
- Stampede (Wowowee incident, 2006)
- Hostage taking (Quirino Grandstand Hostage Taking Crisis, 2010)
- Terrorism (Zambaonga Crisis, 2013)
- Different fire incidents around the country

#### Natural Hazards





**FLOODS** 

**TYPHOONS AND STORM SURGES** 

**EARTHQUAKES** 



**VOLCANIC ERUPTIONS** 

**CLIMATIC VARIABILITIES (LA NIÑA/EL NIÑO)** 

**LANDSLIDES** 



**TSUNAMI** 

**GROUND SUBSIDENCE** 

## THE PHILIPPINE HAZARD SCAPE



20 typhoons a year, 5 of which are destructive

around 300 volcanoes of which 22 are active

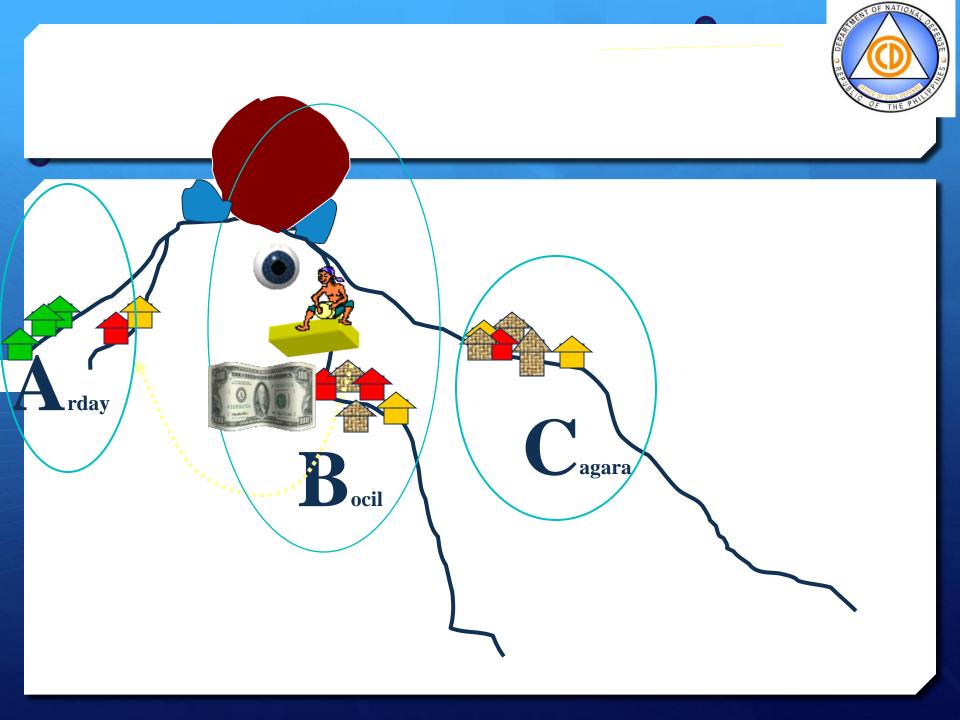
prone to earthquakes because its lying along the Pacific Ring of Fire 36,289 kms. of coastline that makes it vulnerable to tsunamis

In the past 20 years, at least 31,835 people have been killed and 94,369,462 have been affected by natural disasters

#### **Capacity**



Disasters, especially those caused by natural hazards, cannot ultimately be controlled and avoided. However, the underlying vulnerabilities can be managed by increasing capacities.





## Applying the DRR Formula



Risk

Hazard

X

**Vulnerability** 

**Capacity** 

#### **Vulnerability**



There are also the evident problems brought about by the vulnerabilities which increase disaster risks.

- Poor construction of houses
- Non-compliance with the building code
- Inappropriate location of houses along the coastlines, fault lines and landslide-prone areas

#### **Vulnerability**



- Fast growing population
- Urbanization/ Environmental degradation
- Pollution
- Poor enforcement of DRRM and CCA policies and regulations
- Unwillingness of some people to cooperate

#### Risk





To reduce disaster risk, we need to invest on increasing capacities of the communities using structural and non-structural approaches

#### **STRUCTURAL**

- settlers
- Fortification of buildings, houses and other infrastructures
- Construction and installation of localized early warning systems
- Increased access to hospitals and medical centers
- Establishment of evacuation centers and warehouses for relief goods

#### **NON-STRUCTURAL**

- Relocation of informal
   Mainstreaming of DRRM and CCA into all national and local development plans and programs
  - Training of disaster and managers responders
    - Regular conduct of drills and exercises
  - critical facilities such as Enforcement of DRRM policies and ordinances
    - Promoting **DRRM** and awareness education at the community level









Disaster risk reduction is about helping people become less vulnerable to disasters

## Our Challenges . . .



- Disasters remain a major challenge to achieve a disasterresilient & safer community in the Philippines by 2015
- Natural hazards abound: typhoon, flood, landslide, earthquake, tsunami, volcanic eruption, drought, etc.
- Climate change remains a potential risk to the country
- Poverty, a vulnerability condition, prevails
- Fast growing population, increasing population densities, urbanization, environmental degradation and pollution increase disaster risks

#### Legal Basis



PD 1566
June 11, 1978

RA 10121 May 27, 2010

- Strengthens the Philippine Disaster Control Capability
- Establishes the National Program on Community Disaster Preparedness

- Strengthens the PDRRM System
- Provides for the NDRRM Framework
- Institutionalizes the NDRRM Plan
- Appropriates Funds

#### Paradigm Shift



Disaster Relief & Response



Disaster Risk Reduction & Management

Top-down & centralized disaster management

Bottom-up & participatory disaster risk reduction process

Disasters as merely a function of physical hazards

Disasters mainly a reflection of people's vulnerability

Focus on disaster response & anticipation

Integrated approach to social & human development to reduce disaster risks

REACTIVE



**PROACTIVE** 

#### Expanded Membership



#### **Old NDCC: 19 Members**

**Chairman: Secretary, DND** 

**Members:** 

Secretary, DILG

Secretary, DPWH

Secretary, DOH

Secretary, DSWD

Secretary, DA

Secretary, DepEd

Secretary, DOF

Secretary, DOLE

Secretary, DTI

Secretary, DOTC

Secretary, DOST

Secretary, DBM

Secretary, DOJ

Secretary, DENR

**Director, PIA** 

Sec-Gen - PNRC

Chief of Staff, AFP

A,OCD: Exec Offr/Member

#### **New NDRRMC: 44 Members**

**Chairperson: Secretary, DND** 

Vice-Chairpersons:

Sec, DOST – Prevention & Mitigation

Sec, DILG -Preparedness

Sec, DSWD – Disaster Response

DG, NEDA – Rehab & Recovery

**Exec Dir: OCD Administrator** 

Members: 39

- 14 Depts: DOH, DENR, DA, DepEd, DOE, DOF, DTI, DOTC, DBM, DPWH, DFA, DOJ, DOLE & DOT
- 12 gov't agencies: OES OPAPP, CHED AFP, PNP, OPS, NAPC, PCW, HUDCC, CCC, PHILHEALTH & OCD
- 2 Gov Financial Inst (GSIS & SSS)
- 1 Quasi-government agency (PRC)
- 5 LGU Leagues
- 4 Civil Society Organizations
- 1 Private Sector Organization

#### DRRM Framework



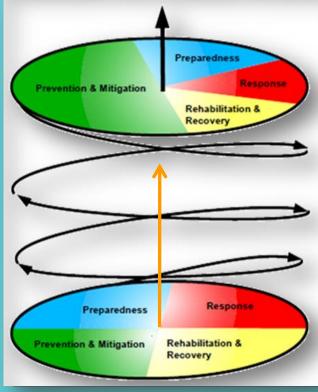


## Safer, adaptive and resilient Filipino communities toward sustainable development

#### RISK FACTORS

Hazards
Exposures
Vulnerabilities
Capacities







DRR and CCA in Planning & Implementation





Preparedness



Response



### NDRRM Plan 2011-2028



**Preparedness** 

Response



## DRRM Efforts: Prevention & Mitigation







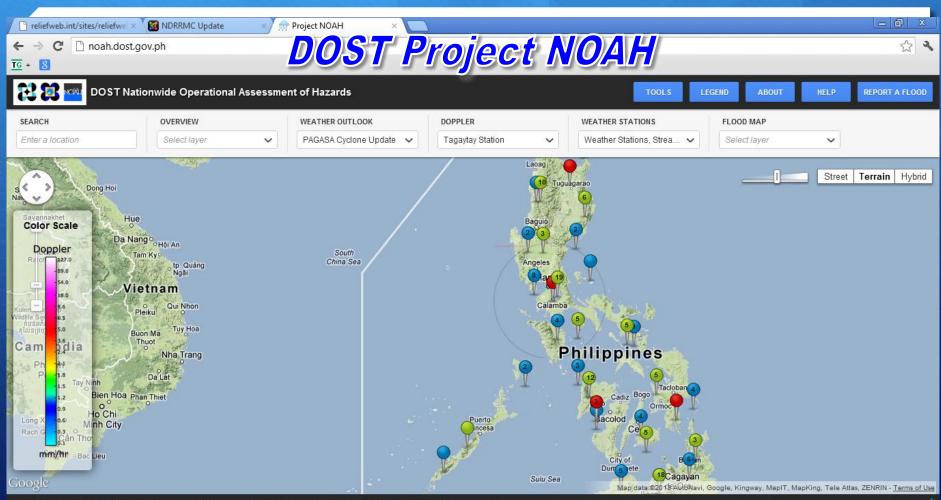
D/TWC-2005

- Development of alarm & early warning systems
- Nationwide flood forecasting & monitoring
- Geo-hazard mappings
- Comprehensive land use planning, building & safety standards
- Engineering interventions
- Flood control structures

## DRRM Efforts: Prevention & Mitigation







Rainfall intensity as of 03/07/13 11:35 AM

Eastern Samar, Can-Avid: 4.826 mm/hour

Leyte, Tacloban City : 4.43 mm/hoi

















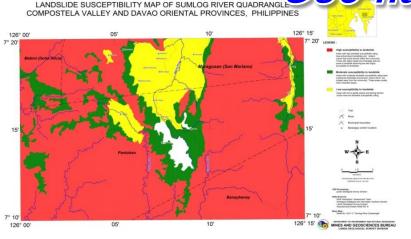


## **DRRM Efforts: Prevention & Mitigation**



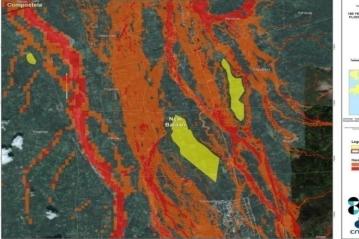


Geo-hazards Maps

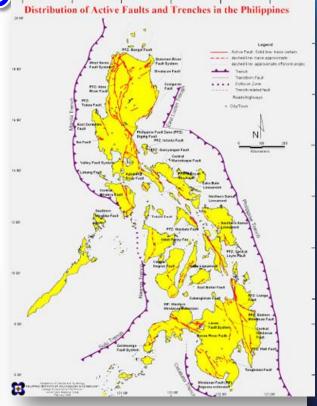


Landslide Susceptibility Map (MGB-DENR)

Rainfall Return Flood Simulation (PAGASA)







Active Faults & Trenches (PHIVOLCS)

## DRRM Efforts: Preparedness







- Prepositioning of equipment & supplies
- Enhancement of operation & coordination centers
- Organizing, training & equipping responders
- Organizing & mobilizing community volunteers
- Conduct of disaster trainings & drills



## DRRM Efforts: Response





- Search, rescue & retrieval operations
- Humanitarian aid, relief and health services
- Provision for temporary shelter, water, sanitation & hygiene
- Financial assistance to calamity victims
- Management of evacuation centers



# DRRM Efforts: Recovery & Rehabilitation















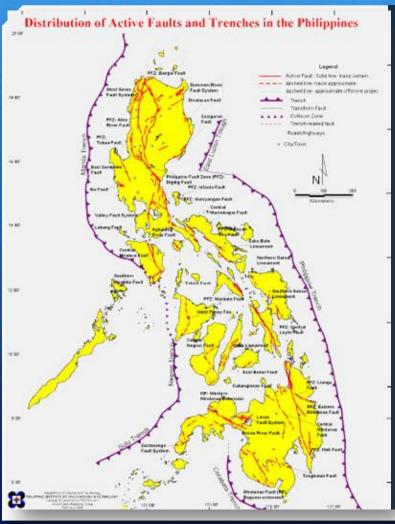
- Early recovery & rehabilitation
- Reconstruction of damaged houses & buildings
- Resettlement
- Provision for livelihood
- Restoration & improvement of destroyed facilities

Objective: "Build Back Better"

## Challenges: Prevention & Mitigation







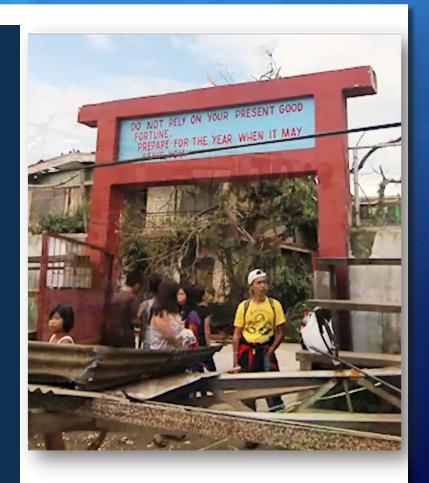
- Nationwide identification & assessment of hazards
- Common understanding of forecasting terminologies & systems
- Appreciation of risk factors at the local level
- Strict adherence to building codes
- Construction of flood control structures

## Challenges: Preparedness





- Integration of hazards assessment into the Comprehensive Land Use Plan
- Completion of Local DRRM Plans
- Organization of community volunteers
- Training & equipage of responders
- Enhancement of coordination centers



## Challenges: Response







- Immediate establishment of ICS
- Deployment of trained & equipped responders
- Rationalization of humanitarian assistance & Rapid Needs Assessments among NGAs, LGUs & Int'l Donor Agencies

## Challenges: Recovery & Rehabilitation





Rationalization of access to Calamity Funds



## Challenges: Policy Considerations





- Creation of Local Disaster Risk Reduction Management (DRRM) Offices
- Plantilla positions for Local DRRM Officers & Personnel
- Clarify provisions of Sec. 22 of RA 10121 vis-àvis GAA re utilization of NDRRM Fund
- Completion of standard Local DRRM Plans
- "Laymanizing" DRRM terminologies
- Rationalization of Geo-hazard Map scales



### Republic of the Philippines REGIONAL DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL

Region VII, Cebu City



#### **MEMORANDUM**

FOR : RDRRMC Members

Chairpersons, PDRRMCs, MDRRMCs, CDRRMCs

FROM: Chairperson, RDRRMC7

SUBJECT: Conduct of 2<sup>nd</sup> Quarter – CY 2012 Nationwide School-Based

Simultaneous Earthquake/Fire Drills and Corresponding

Information and Education Drive

**DATE** : June 11, 2012

In line with the Memorandum Order dated June 4, 2012 signed by Usec. Benito Ramos, NDRRMC Executive Director and OCD Administrator, we enjoin you to conduct Earthquake/Fire Drills and information dissemination in your respective offices for the second quarter of CY 2012.

In addition, a simultaneous earthquake drill will be conducted on June 29, 2012, 9:00 A.M. as a culminating activity.

Post-activity reports are to be submitted to RDRRMC Operations Centers **not later than July 6** for consolidation and submission to the NDRRMC.

Let us live safely with natural hazards and risks. "Ligtas na Bayan, Maunlad na Pamayanan".

Please see attached Earthquake Drill Evaluation Form for your information and guidance.

MINDA C. MORANTE
Chairperson, RDRRMC7
Regional Director OCD7





REGIONAL DISASTER RISK REDUCTION & MANAGEMENT COUNCIL

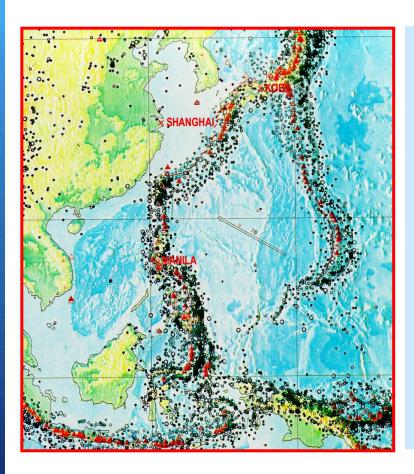






### Why we experience earthquakes:





The Philippines is located west of the Pacific Ring of Fire. This area is very much famous for its active very volcanoes and very active faults.



Earthquakes occur within the Philippine Archipelago every now and then mainly because our country is situated along two major tectonic plates of the world the **PACIFIC PLATES** and the **EURASIAN PLATES.** 

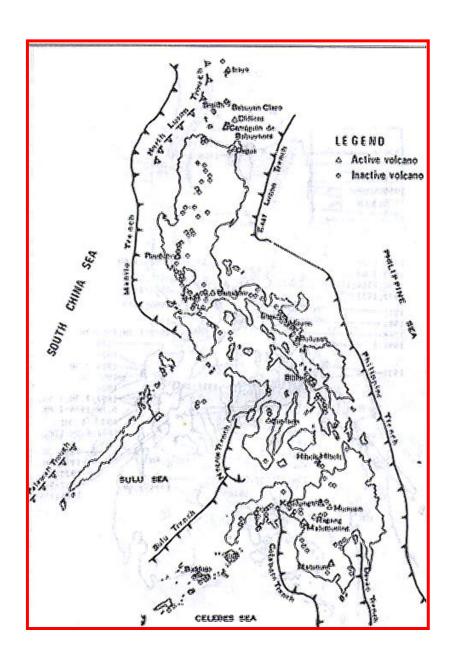


### **Earthquake Generators:**

Active Faults and Trenches

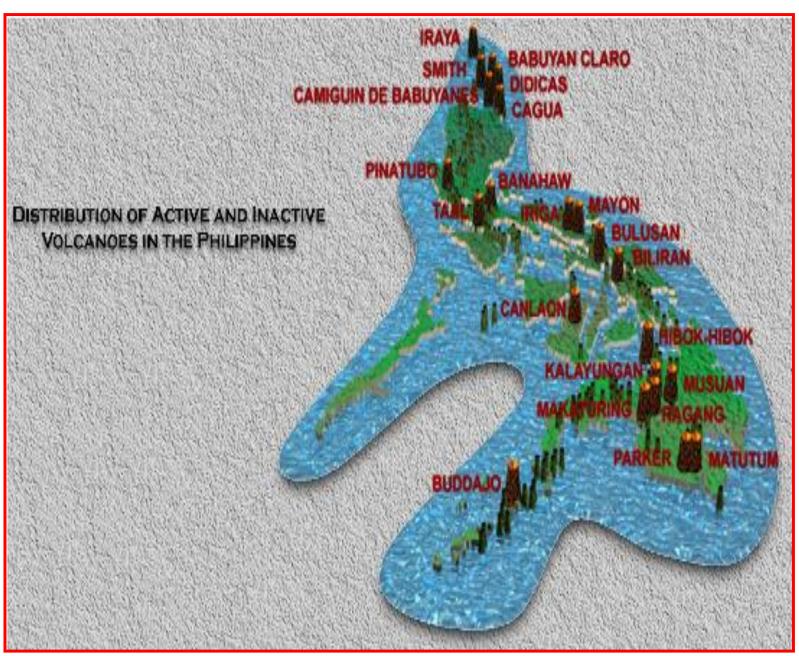






# 300 VOLCANOES 22 POTENTIALLY ACTIVE

Volcanoes that are not active are further classified as either potentially active or inactive.





## Recent Earthquake events:

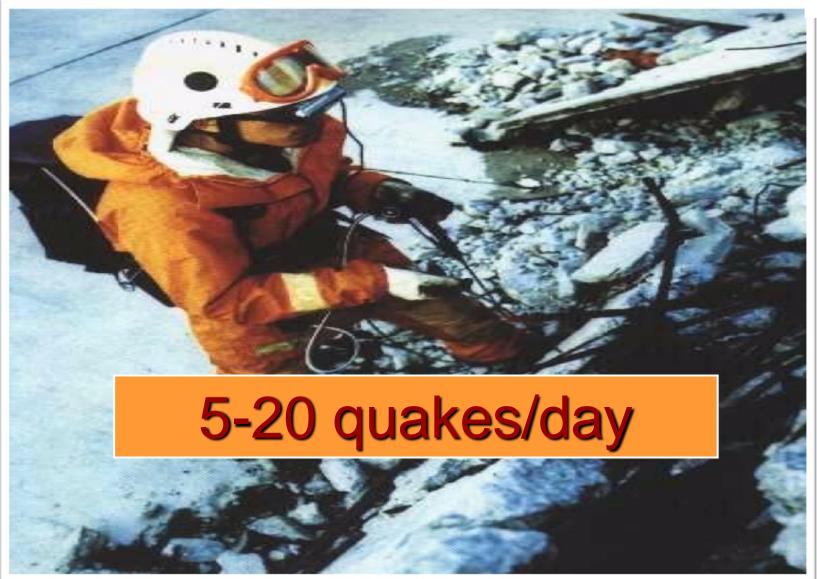


# All within the Asian Region (Pacific Ring of Fire)

- Japan, Fukushima
- New Zealand, Christchurch
- Sumatra Dec. 26, 2004
- Chile
- Haite
- Philippines: July 16, 1990 Northern Luzon
- Philippines: February 6, 2012 Negros Or
- Philippines: October 15, 2013 Bohol

## In our country alone:







### Earthquake Prone Areas:

Metro Manila

Region 1

Ilocos Norte Ilocos Sur Pangasinan La Union

Region 2

Batanes Cagayan

Region 3

Bataan Bulacan Zambales Nueva Ecija

Region 4

Mindoro Marinduque

Region 5

Albay Catanduanes Region 6

Antique
West Panay
Negros Occidental
Iloilo

Region 7

Cebu Bohol

**Negros Oriental** 

Region 8

Eastern Samar Leyte Northern Samar

Region 9

Zamboanga Provinces

Region 10

**Bukidnon** 

Region 12

**South Cotobato** 

ARIMIM

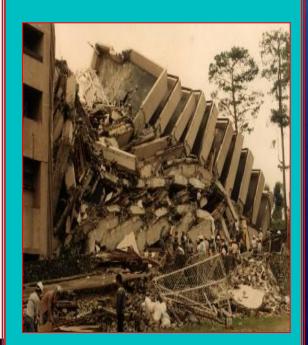
Maguindanao Sultan Kudarat

CARAGA

Surigao Del Sur Surigao Del Norte

CAR

Benguet Baguio City





# Shall we wait for these events to happen again before we ever learn?

# "DEFINITELY NOT"



## **PLANNING**

Form a Disaster Management Committee (DMC), composed of several teams with specific tasks (e.g., First Aid Team, Site Security Team, Fire Safety Team, Evacuation Team, Communications Team and Damage Control Team) and designate an overall coordinator.



Members of the DMC should evaluate the community by following these steps:

 Have the ff. information available yearly: total number of occupants. residents; occupants/residents with special needs (sick, old, disabled) and their locations.





Acquire the most recent ground or building layouts/plan or map. Use these to identify open spaces:

- determine the total area of available spaces that can be used for each house/building.
- determine how many persons can occupy this open space.





Obtain a building layout/ floor plan for each house/building that shows rooms, corridors, staircases and exit points.

### **GET ORGANIZED**







"Proper Planning and Organization is the key to an effective Disaster Prevention Program"

## Disaster Management Committee tasking with designated over-all coordinator.





**First Aid Team** 





**Evacuation team** 



Fire – Safety Team



**Communication Team** 



Security Team



## The ICS Organization

### ICS - Primary Organization Functions





Incident Commander

Safety

Liaison

**Information** 

**Operations** 

**Planning** 

**Logistics** 

Finance/
Administration

### **ICS Functions: Who Does What?**



Command: Overall responsibility for the incident. Sets objectives.

Incident Command Finance/Admin: Monitors incident costs and provides fiscal guidance. Procures needed resources

**Cperations Section** 

Planning Section

Logistics Section Finance/Admin Section

#### **Operations:**

Develops tactical organization and directs all resources to carry out the Incident Action Plan

### **Planning**:

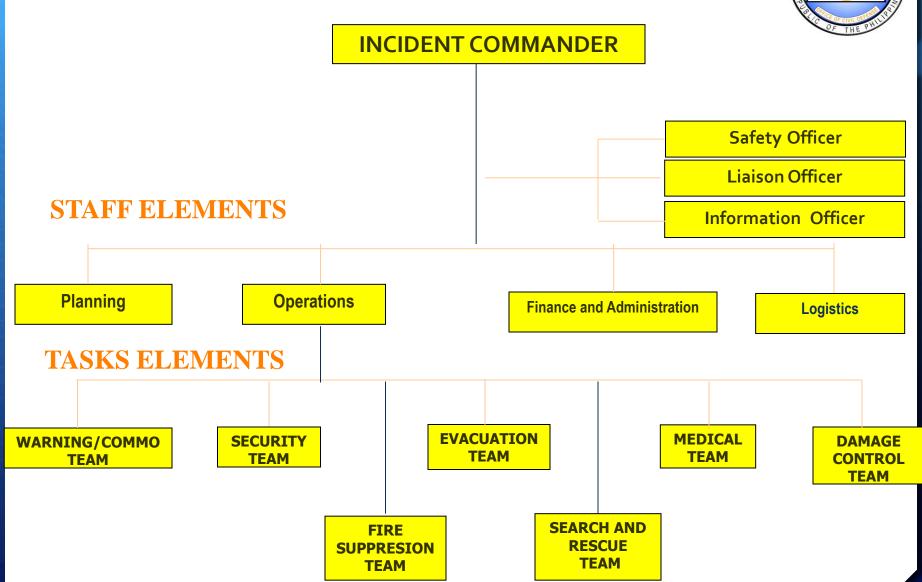
Develops Incident
Action Plan to
accomplish objectives.
Maintains resource &
situation status

### **Logistics**:

Provides resources and all other services needed to support the incident

## INCIDENT COMMAND SYSTEM





### **BEEP ORGANIZATIONAL CHART OPERATIONS Evacuation Site Security** Fire-Safety Communication Team Team Team **Team** Medical **Damage Control** SAR Team **Team Team**

#### **NOTE:**

"Teams must be integrated or in place per floor and backup must be organized also".

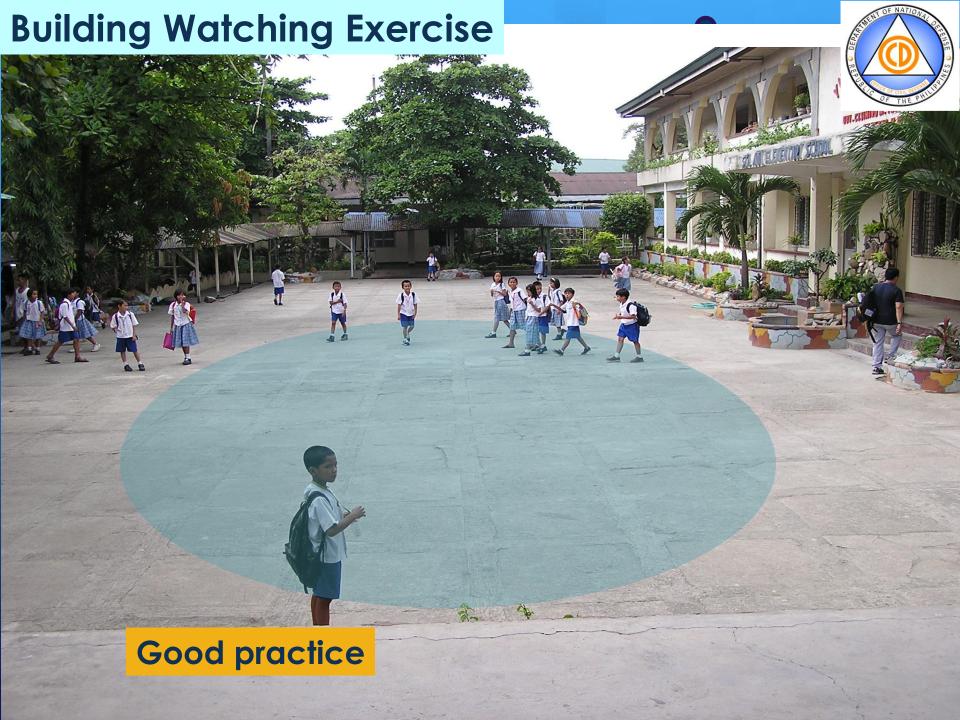


### Members of the Disaster Control should conduct building watching exercise to identify safe and unsafe spots inside the building

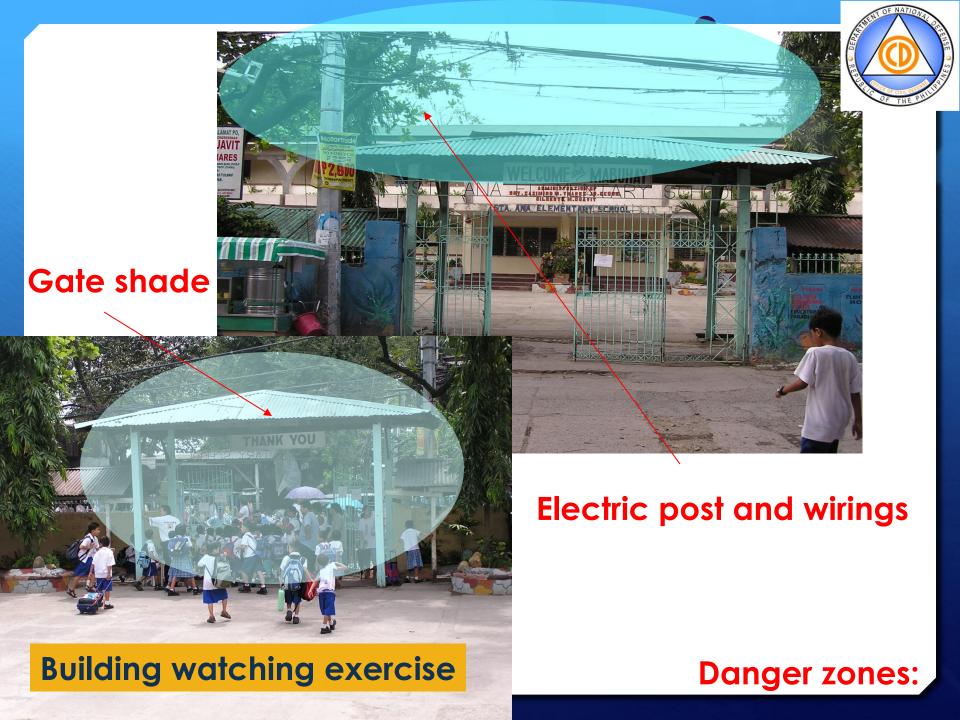


**Building Watching Exercise** 









#### **DEVELOPING THE (B.E.E.P.)**

 The Earthquake Evacuation Area for buildings should have provision to utilize all available open spaces nearest the building.



vacant lot / open parking area / park / playground

"Safe from falling debris and other earthquake related hazards".



# 2. Determine if there is sufficient open space for all building occupants for the evacuation.







# 3. Consider the number of persons in each building.

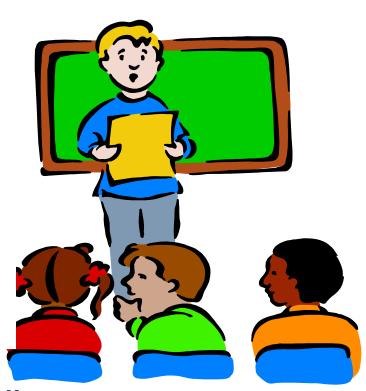




Designate a specific open area as their area of temporary refuge.

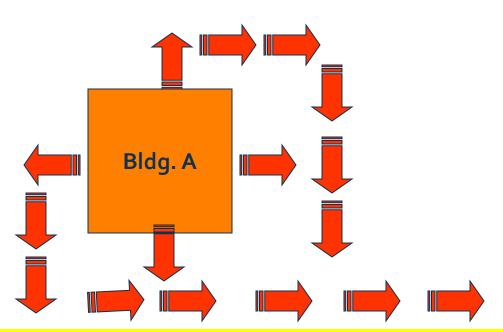
Ex. 200 buildings
Assuming 1500 person per building
= 300,000 persons

Area needed= 100,000 sq.m



4. Once an earthquake evacuation area has been identified and assigned to a specific group, the building administrator should then come up with an evacuation procedure using the available map or site development plan.





Take the safest / nearest route to the designated evacuation area.

Marshalls / Floor Leader shall be assigned.



**Evacuation area** 

#### Work area

- EMERGENCY ASSEMBLY POINT
- OF THE DULL

- ☐ identify safe /unsafe area.
- ☐ number of persons on the area.
- ☐ identify possible nearest exit point.
- ☐ Time to take a person from the farthest point of the work area to exit.







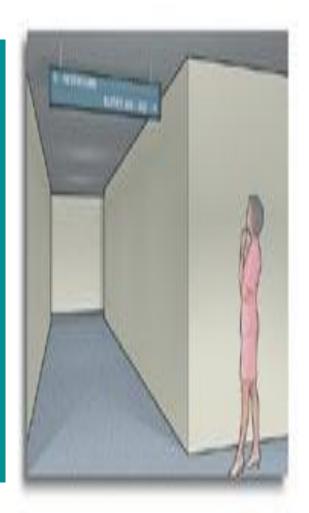




#### **Door/ Alleys/ Corridors**

- ☐ Check how many persons can pass the door or alleys and corridors at the same time.
- ☐ Check for alternate route.

☐ Check possible hazards that may block the area during evacuation.



#### Self-illuminating pathway systems offer glow-inthe-dark luminescence when electrical systems fail in an emergency.

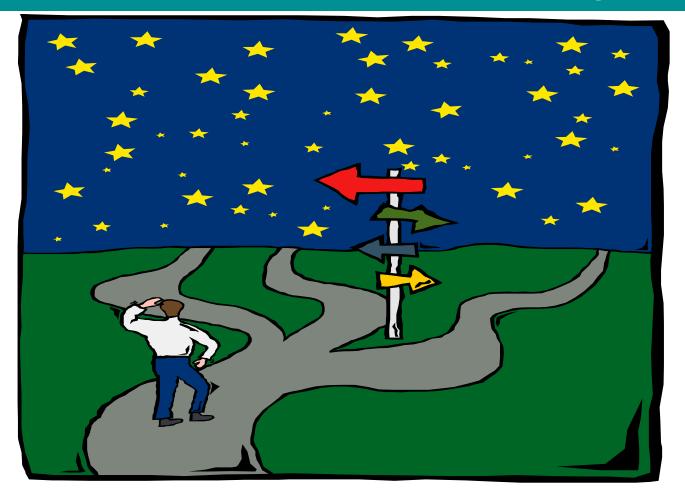








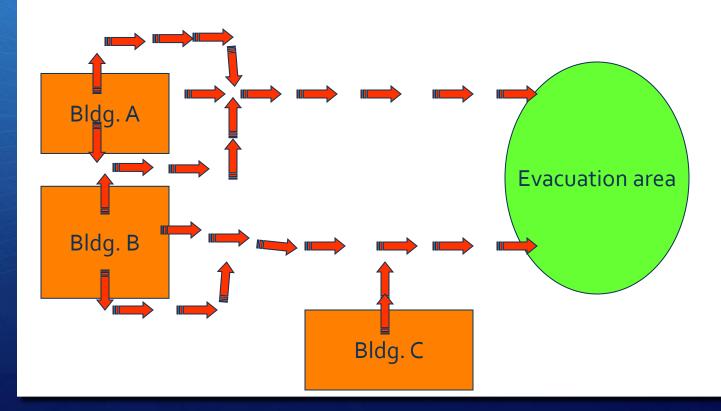




One way traffic: persons shall walk in one direction

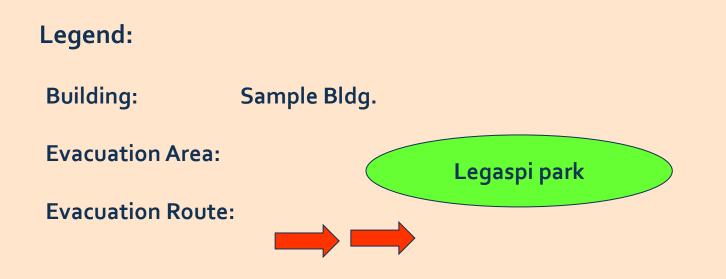


6. Indicates by arrows, the flow of evacuation coming out of each building cluster up to their designated evacuation site. This will be the suggested earthquake evacuation route for the building occupants.





7. Prepare the final evacuation route and orient all the employees / tenants and nearby buildings administrator about it.



Finally the BFP, local DRRMCs and the PNP in the area should be furnished of the evacuation plan so they will know their corresponding contingency plan if event arises.

#### 8. Prepare Earthquake Survival Kits







#### 72-HOUR SURVIVAL KIT











IMPORTANT **DOCUMENTS** 















# ORIENTATION PRIOR TO THE CONDUCT OF EARTHQUAKE DRILL

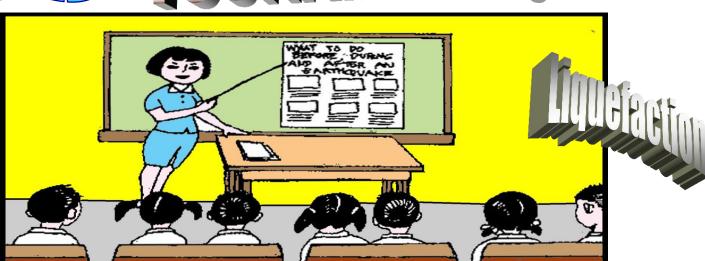












What to do's and dont's

# Give specific instructions about what to do as soon as the shaking stops.



Be alert.

Listen to the Marshal's instructions

Walk out of the house/building in an orderly manner.

Be watchful/alert for falling debris while walking in alleys or streets.

DON'T RUN, DON'T PUSH, DON'T TALK, DON'T RETURN and DON'T BRING YOUR THINGS!



Quietly but quickly proceed to the designated evacuation area and wait for further instructions from the marshals.

NEVER go back to the house/building once outside. Building should be inspected by engineers for possible damage.

#### **BEFORE**





Determine if site is along an active fault and/or prone to liquefaction or landslide.

Use proper structural design and engineering practice

Evaluate structural soundness of buildings and important infrastructures

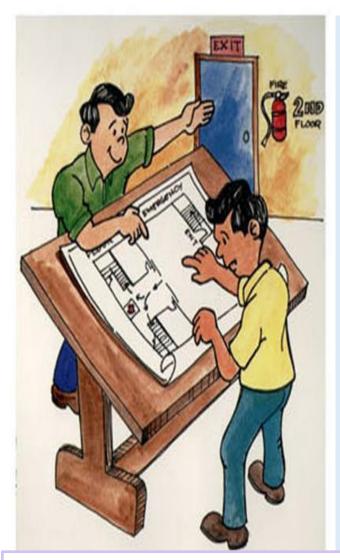
The key to effective disaster prevention is planning.

#### 9. Prepare First-Aid Kits









Identify relatively strong parts of the building

- ☐ door jambs
- **□**elevator shafts
- **□**sturdy tables

Learn to use fire extinguishers, first aid kits, alarms and emergency exits.

Familiarize yourself with your place of work and residence



Strap heavy furniture to walls

Store breakable items, harmful chemicals and flammable materials in lower most shelves

Turn off gas tanks when not in use.

Keep heavy materials in lower shelves.

Check stability of hanging objects.

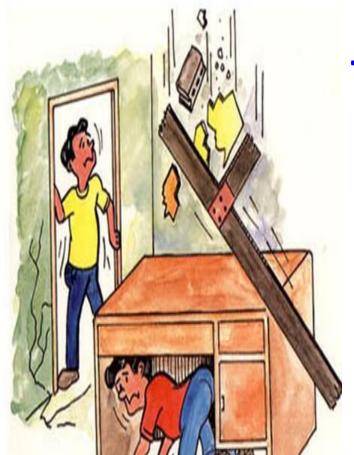
Maintain an earthquake survival kit.



Familiarize yourself with your place of work and residence

#### **DURING**



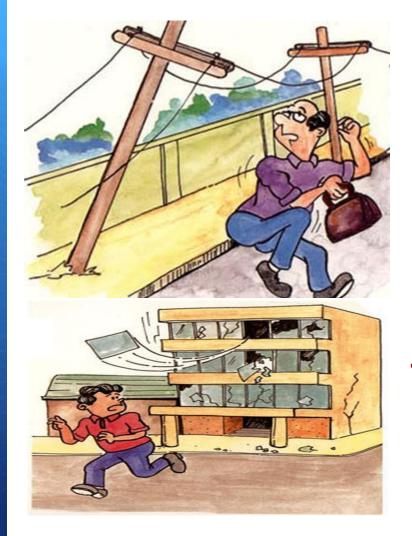


# Protect your body from falling debris



If inside a structurally sound building, stay there!



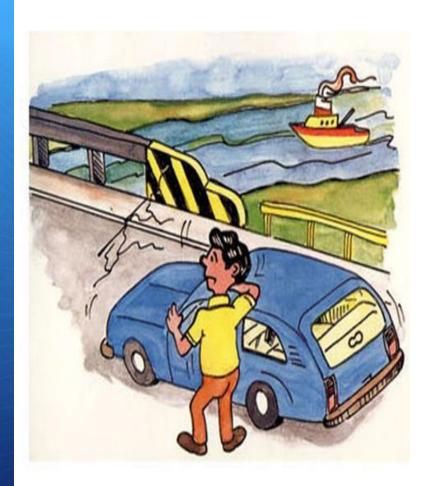


+ Get away from power lines, posts, walls and other structures

+ Stay away from buildings with glass panes.

If outside, move to an open area.





Do not attempt to cross bridges or overpasses which may have been damaged.

When driving a vehicle, pull to the side of the road and stop.



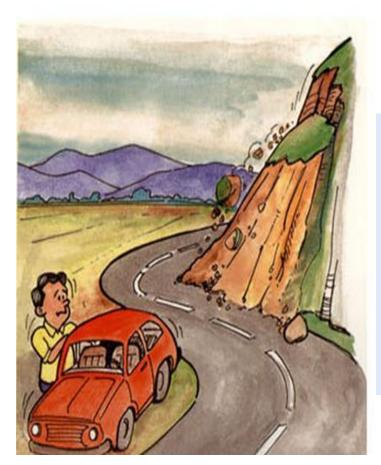




Run away from the shore toward higher ground

If along the shore and you feel an earthquake, strong enough to make standing difficult.

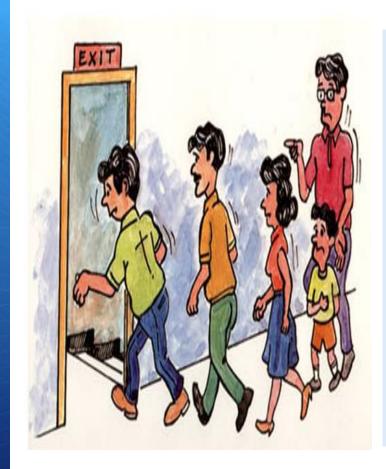




If on an open mountain, or near a steep hill slope, move away from steep escarpments which may be affected by landslides.

#### **AFTER**





Get out calmly in an orderly manner,

Use the stairs, do not use elevators.

Check yourself and others for injuries

If inside an old, weak structure, take the fastest and safest way out!





# Clean up chemical spills, toxic flammable materials

Check for fire and if any, have it controlled.



Check water and electrical lines for defects.

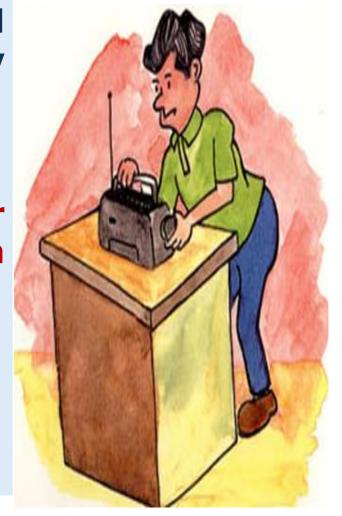
Check surroundings.



Do not enter partially damaged building, strong aftershocks may cause these to collapse.

Gather information and disaster prevention instruction from battery-operated radios.

Obey public safety precautions.



Help reduce the number of casualties from the earthquake:



Do not use your telephone to call relatives and friends.

Do not use your car and drive around areas of damage.





Take with you your earthquake survival kit, which should contain all necessary items for your protection and comfort.



If you must evacuate your residence, leave a message stating where you are going.

#### PHASES OF AN EQ DRILL



- 1. Sounding the alarm
- 2. Response "Duck, Cover & Hold"
- 3. Evacuation
- 4. Assembly at the designated evacuation area
- 5. Head count
- 6. Evaluation

### Summary



- The Philippine archipelago lies in the Pacific Typhoon Belt and Pacific Ring of Fire. This geographic location makes the country highly exposed to both hydro-meteorological and geological hazards. The country has one of the longest coastline which is twice that of the US. With 20 Typhoon and 300 volcanos,
- Our exposure to natural hazards makes the Philippines vulnerable to natural-caused disasters,
- Building Emergency Evacuation Plan (BEEP) on EQ Scenario,
- Incident Command System (ICS) Structure and Emergency Management Team (ERT) Organization.



# We can't prevent Natural Hazards, It's God's way of reminding us.....

But, we can prevent their effects from becoming a Disaster...

PREPAREDNESS IS A MUST!!!



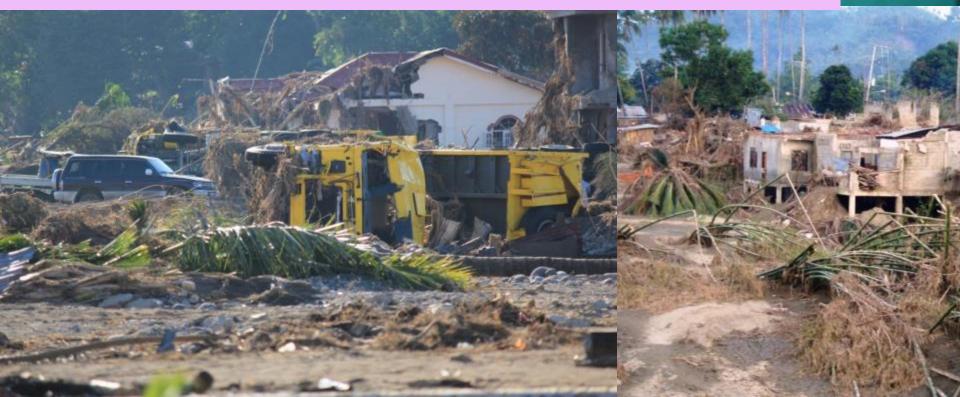
## ACT NOW!!!

- 1. Prepare for the survival of yourself.
- 2. Prepare for the survival of your employees.
- Prepare for the survival of your tenants.
- 4. Prepare for the survival of your patients.
- 5. Prepare for the survival of your students.
- Prepare for the survival of your company or establishment.



## "We are living with Risks; Lack of Prevention is the debt of development; and DISASTERS are the unpaid bills"









#### THANK YOU!